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Situation and Outlook

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Sugar and Sweeteners Outlook

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NAFTA Sugar August 2013

The next release is Sept. 18, 2013

Approved by the World Agricultural Outlook Board.

On July 29, 2013, the final rule for the establishment of Feedstock Flexibility Program (FFP) to be administered by the Commodity Credit Corporation (CCC) was made effective. Through FFP, the Secretary of Agriculture purchases sugar and then sells it to produce bioenergy as a means to avoid forfeitures of sugar loan collateral under the Sugar Program. The FFP regulations are required by the Food, Conservation, and Energy Act of 2008. Also on July 29, 2013, the CCC announced its intent to purchase raw cane sugar to be offered in exchange for Refined Sugar Re-export Program credits. This action is a followup to the sugar purchase and exchange for Re-export Program credits and Certificates for Quota Eligibility (COEs) announced in June. In this latest action, cane sugar in the amount of 15,504 metric tons (mt) was purchased for \$6.871 million and exchanged for 46,559 mt of export credits.

On August 12, 2013, the U.S. Department of Agriculture (USDA) published in the World Agricultural Supply and Demand Estimates (WASDE) its latest sugar supply and use estimates/projections for Mexico and the United States for 2012/13 and 2013/14.

Recent Sugar and Sweeteners Outlook Special Articles

"Long-term Projection of U.S. and Mexico Sugar Supply and Use through 2022/23," pdf pages 13-30 of the Sugar and Sweetener report (http://www.ers.usda.gov/media/1023493/sssm294.pdf)

"FY 2013 Sugar Outlook-A Method for Analyzing Excess Supply," pdf pages 11-27 of the Sugar and Sweetener report http://www.ers.usda.gov/media/1059159/sssm295.pdf)

"Indeterminacy in Measuring U.S. Sugar Deliveries for Human Consumption," pdf pages 13-30 of the Sugar and Sweetener report (http://www.ers.usda.gov/media/1079499/sssm296.pdf)

The USDA adopted the end-of-season 2012/13 Mexico sugar production estimate of the *Comite Nacional Para El Desarrollo Sustentable de la Caña de Azucar* (Conadesuca) of 6,974,686 mt from a sugarcane crop of 61,442,700 mt harvested from 780,965 hectares. The implied yield is 78.68 mt per hectare. Both harvested area and the sugarcane yield are records. The USDA projects 2013/14 sugar production at 6.200 million mt. This projection results from an analysis of sugarcane yield, sucrose recovery, and area harvested in each of Mexico's producing regions.

The USDA increased its estimate of Mexico's sugar exports for 2012/13 by 144,000 mt to 1.955 million mt. The USDA projects 2013/14 exports at 1.810 million mt. About 94 percent of these exports are expected to be shipped to the U.S. market.

The USDA made revisions to its 2013/14 sugar production forecasts based on sugar crop production forecasts made by the National Agricultural Statistics Service (NASS) on August 12, 2013. Based on a lower NASS sugarbeet yield forecast, the USDA lowered its forecast of U.S. beet sugar production by 90,000 short tons, raw value (STRV) to 4.800 million STRV. Because of a lower than expected NASS forecast of the 2013/14 Louisiana sugarcane yield of 28.0 tons per acre, the USDA lowered its overall cane sugar production by 100,000 STRV to 3.653 million STRV. Overall 2013/14 sugar production (8.453 million STRV) is down 562,000 STRV from the 2012/13 production estimate of 9.015 million STRV.

The USDA made revisions to imports based mostly on more sugar expected to enter from Mexico, offset partially by an increased tariff-rate quota (TRQ) shortfall for 2012/13 and fewer re-export imports in 2013/14. The USDA made no changes to exports or deliveries. 2012/13 ending stocks are estimated at 2.309 million STRV, implying an ending stocks-to-use ratio of 19.56 percent. 2013/14 ending stocks are projected at 2.025 million, implying a ratio of 16.92 percent.

Mexico Sugar Production

Comite Nacional Para El Desarrollo Sustentable de la Caña de Azucar (Conadesuca) in Mexico reports final production for 2012/13 at 6,974,686 metric tons (mt) from a sugarcane crop of 61,442,700 mt harvested from 780,965 hectares (ha), implying a yield of 78.68 mt per hectare. Both harvested area and the sugarcane yield are records. Area harvested is 77, 200 hectares more than last year's previous record, and the yield is 19.8 percent higher than last year and 11.0 percent higher than the 65.69 mt per ha average since 1986/87. Records for area harvested and sugarcane and sugar production were established in all producing regions except the Northwest (table 1).

Table 1 Mexico sugarcane	area harvested.	sugar, by region.	, 1999/2000-2012/13 and projected 2013/14

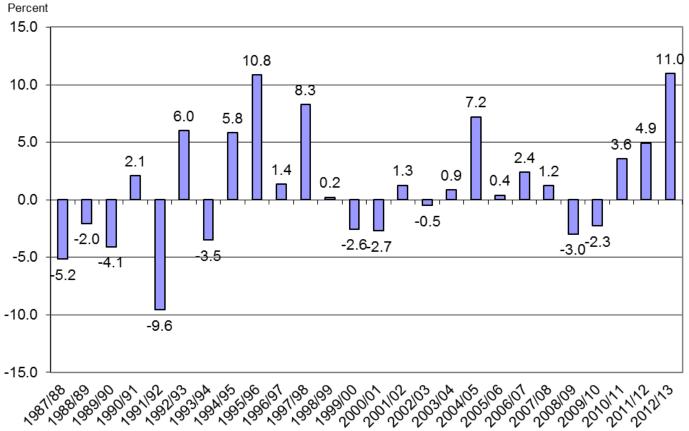
Region		1999/2000	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2012/13	Projected 2013/14
Central Cane harvested	Tons	2,870,257	2,731,800	2,887,668	2,705,484	3,026,327	3,229,706	2,912,213	3,245,105	3,194,736	3,011,639	3,109,317	3,216,196	3,676,224	3,932,981	3,743,800
Area harvested	Has.	25,985	24,299	26,723	25,280	26,589	27,665	27,899	29,659	29,324	28,946	28,231	30,795	31,602	34,275	34,013
Sugar production	Tons	338,786	315,847	334,042	321,786	360,356	393,861	358,899	399,244	402,583	379,756	386,309	411,041	481,420	510,099	491,756
Refinado	Tons	157,619	133,909	149,454	146,737	163,834	135,740	127,668	121,413	0	0	0	0	0	0	(
Estandar	Tons	181,167	181,938	184,588	175,049	196,522	258,121	231,231	277,831	402,583	379,756	386,309	411,041	481,420	510,099	491,756
Other	Tons	0	0	0	0	0	0	0	0	0	0	0	0	0	0	40.4
Sucrose recovery Cane vield	Percent Tn/Ha.	11.80 110.46	11.56 112.42	11.57 108.06	11.89 107.02	11.91 113.82	12.19 116.74	12.32 104.39	12.30 109.41	12.60 108.95	12.61 104.04	12.42 110.14	12.78 104.44	13.10 116.33	12.97 114.75	13.14 110.07
Sugar yield	Tn/ha	13.04	13.00	12.50	12.73	13.55	14.24	12.86	13.46	13.73	13.12	13.68	13.35	15.23	14.88	14.46
Gulf																
Cane harvested	Tons	16.746.266	18.188.475	16.748.277	16.879.340	17.759.294	20.269.579	18.707.864	19.302.127	18.749.219	15.466.962	16.762.064	15.646.792	16.669.325	23.197.115	20.717.502
Area harvested	Has.	248,552	243,217	247,970	244,937	258,256	272,143	272,332	282,538	285,346	269,539	272,335	274,485	281,492	312,981	310,590
Sugar production	Tons	1,866,478	2,018,451	1,940,696	1,874,464	1,978,663	2,290,966	2,100,380	2,077,359	2,092,869	1,798,622	1,802,381	1,834,977	1,746,091	2,562,897	2,310,946
Refinado	Tons	868,254	902,364	835,594	826,981	848,973	1,036,836	875,373	927,629	933,947	844,042	889,132	871,414	830,203	1,163,992	1,049,563
Estandar	Tons	986,865	1,087,262	1,085,324	1,038,552	1,129,107	1,253,255	1,206,551	1,147,968	1,146,448	915,273	912,446	918,215	897,639	1,338,197	1,206,643
Other ucrose recovery	Tons Percent	11,359 11.15	28,825 11.10	19,778 11.59	8,931 11.11	583 11.14	875 11.30	18,456 11.23	1,762 10.76	12,474 11.16	39,306 11.63	804 10.75	45,351 11.73	18,248 10.47	60,709 11.05	54,741 11.15
ane yield	Tn/Ha.	67.38	74.78	67.54	68.91	68.77	74.48	68.70	68.32	65.71	57.38	61.55	57.00	59.22	74.12	66.70
Sugar yield	Tn/ha	7.51	8.30	7.83	7.65	7.66	8.42	7.71	7.35	7.33	6.67	6.62	6.69	6.20	8.19	7.44
ortheast																
Cane harvested	Tons	6,665,243	6,879,874	7,188,924	7,400,104	7,253,412	9,542,032	8,282,055	7,532,287	8,915,731	7,707,869	6,422,780	9,140,820	6,649,561	11,604,928	9,529,950
rea harvested	Has.	118,549	116,883	123,128	120,427	104,662	127,991	126,482	121,914	125,489	128,997	122,284	134,331	131,753	152054	150,893
ugar production	Tons	767,272	747,466	828,146	826,038	772,141	1,070,114	950,967	794,523	1,043,359	908,832	696,051	1,122,889	717,721	1,371,638	1,076,726
Refinado	Tons	369,377	349,997	390,079	393,234	360,727	329,146	390,431	297,882	314,912	398,370	300,023	475,673	305,641	464,764	364,836
Estandar Other	Tons Tons	397,895 0	397,469 0	438,067 0	432,804 0	411,414 0	740,968 0	560,536 0	496,641 0	728,447 0	510,461 0	396,028 0	643,936 3,280	412,079 0	905,234 1,640	710,602 1,287
ucrose recovery	Percent	11.51	10.86	11.52	11.16	10.65	11.21	11.48	10.55	11.70	11.79	10.84	12.28	10.79	1,640	1,287
ane vield	Tn/Ha.	56.22	58.86	58.39	61.45	69.30	74.55	65.48	61.78	71.05	59.75	52.52	68.05	50.47	76.32	63.16
Sugar yield	Tn/ha	6.47	6.39	6.73	6.86	7.38	8.36	7.52	6.52	8.31	7.05	5.69	8.36	5.45	9.02	7.14
lorthwest																
ane harvested	Tons	1,951,370	2,133,959	1,662,767	1,913,564	1,769,732	1,257,460	1,882,054	2,488,029	2,140,474	1,774,361	954,571	1,194,424	1,613,186	1,626,212	1,755,078
rea harvested	Has.	23,048	22,256	19,894	22,101	23,246	22,688	20,928	24,156	24,910	21,527	14,437	15,228	20,178	21,660	21,495
ugar production	Tons	173,662	194,280	151,674	183,647	163,684	112,623	178,260	222,983	199,404	164,786	92,475	118,142	143,384	141,441	161,880
Refinado	Tons	96,092	82,642	71,303	99,002	86,425	48,127	96,410	106,614	98,585	66,163	22,316	35,326	46,443	52,960	60,613
standar	Tons	77,570	111,638	80,371	84,645	77,259	64,496	81,851	116,369	100,819	98,623	70,159	82,816	96,941	88,481	101,267
Other ucrose recovery	Tons Percent	0 8.90	0 9.10	0 9.12	0 9.60	0 9.25	0 8.96	0 9.47	0 8.96	0 9.32	0 9.29	0 9.69	0 9.89	0 8.89	0 8.70	9.22
ane yield	Tn/Ha.	84.67	95.88	83.58	86.58	76.13	55.42	89.93	103.00	85.93	82.43	66.12	78.44	79.95	75.08	81.65
Sugar yield	Tn/ha	7.53	8.73	7.62	8.31	7.04	4.96	8.52	9.23	8.00	7.65	6.41	7.76	7.11	6.53	7.53
Pacific																
ane harvested	Tons	8,519,992	8,964,461	8,530,275	9,240,574	9,491,642	10,232,129	9,163,852	10,053,313	9,628,431	8,887,714	9,890,549	8,827,922	10,407,966	12,548,197	11,429,366
rea harvested	Has.	116,842	110,559	106,392	106,422	110,209	113,635	117,895	119,572	119,248	115,718	113,413	113,296	127,348	139831	138,763
Sugar production	Tons	971,435	1,071,287	1,006,570	1,103,376	1,114,910	1,237,508	1,030,471	1,166,484	1,166,888	1,064,392	1,168,930	1,022,131	1,197,322	1,487,934	1,342,951
Refinado	Tons	189,824	259,877	265,399	286,532	287,732	342,695	293,654	318,871	290,831	281,710	297,022	266,634	308,485	336,240	303,477
Standar Other	Tons Tons	781,611 0	811,410 0	741,171 0	816,844 0	827,178 0	894,813 0	736,817 0	847,613 0	876,057 0	782,682 0	871,886 0	592,145 163.352	689,009 199,830	853,204 298,491	770,068
ucrose recovery	Percent	11.40	11.95	11.80	11.94	11.75	12.09	11.24	11.60	12.12	11.98	11.82	11.58	11.50	11.86	269,406 11.75
ane vield	Tn/Ha.	72.92	81.08	80.18	86.83	86.12	90.04	77.73	84.08	80.74	76.81	87.21	77.92	81.73	89.74	82.37
lugar yield	Tn/ha	8.31	9.69	9.46	10.37	10.12	10.89	8.74	9.76	9.79	9.20	10.31	9.02	9.40	10.64	9.68
outh																
Cane harvested	Tons	5,347,907	5,580,087	5,885,729	5,809,171	6,161,435	6,361,737	6,342,370	6,404,263	5,776,882	5,678,293	6,229,105	6,105,416	7,214,967	8,533,265	7,749,650
rea harvested	Has.	86,258	85,305	86,011	87,940	89,392	92,293	93,493	96,855	98,688	97,973	96,876	102,533	111,392	120164	119,246
ugar production	Tons	578,401	576,298	611,265	618,264	634,322	691,367	663,111	653,491	615,587	646,108	679,415	674,319	762,532	900,674	825,357
Refinado Estandar	Tons Tons	141,727 436,674	111,861 430,801	141,641 469,624	131,499 486,765	76,551 557,771	65,407 625,960	47,370 615,741	72,453 581,038	63,837 551,750	80,269 565,838	94,300 585,114	59,376 594,079	74,244 659,883	67,138 787,393	61,524 721,549
≘standar Other	Tons	436,674	430,801 33,636	469,624	486,765	557,771	625,960	615,741 0	581,038	551,750	565,838	585,114	20,864	28,405	787,393 46,143	721,549 42,284
Sucrose recovery	Percent	10.82	10.33	10.39	10.64	10.30	10.87	10.46	10.20	10.66	11.38	10.91	11.04	10.57	10.55	10.65
ane yield	Tn/Ha.	62.00	65.41	68.43	66.06	68.93	68.93	67.84	66.12	58.54	57.96	64.30	59.55	64.77	71.01	64.99
lugar yield	Tn/ha	6.71	6.76	7.11	7.03	7.10	7.49	7.09	6.75	6.24	6.59	7.01	6.58	6.85	7.50	6.92
lexico	_	40 404 0==	44 470 0	40.000.0:-	40.040.0==	15 101 0:-	50 000 0 ··	47.000.45	40.005.45	10 105 1=-	40 500 053	40.000.0==	44.404.5==	10 001 0	04 440 0	E4 00E - :-
ane harvested rea harvested	Tons Has.	42,101,035 619,234	44,478,656 602,519	42,903,640 610,118	43,948,237 607,107	45,461,842 612,354	50,892,643 656,415	47,290,409 659,029	49,025,124 674,694	48,405,473 683,005	42,526,838 662,700	43,368,387 647,575	44,131,570 670,667	46,231,229 703,765	61,442,698 780,965	54,925,346 775,000
rea narvested ugar production	Has. Tons	4,696,034	4,923,629	4,872,393	4,927,575	5,024,076	5,796,439	5,282,088	5,314,084	5,520,690	4,962,495	4,825,560	5,183,500	703,765 5,048,470	6,974,683	6,209,616
refinado	Tons	1,822,893	1,840,650	1,853,470	1.883.985	1,824,242	1,957,951	1,830,906	1,844,862	1,702,112	1,670,555	1,602,793	1,708,423	1,565,016	2,085,094	1,840,014
Estandar	Tons	2,861,782	3,020,518	2,999,145	3,034,659	3,199,251	3,837,613	3,432,726	3,467,460	3,806,104	3,252,633	3,221,942	3,242,232	3,236,971	4,482,608	4,001,885
Other	Tons	11,359	62,461	19,778	8,931	583	875	18,456	1,762	12,474	39,306	804	232,847	246,483	406,983	367,719
ugar production	Tons, raw value	4,977,796	5,219,047	5,164,737	5,223,230	5,325,521	6,144,225	5,599,013	5,632,929	5,851,931	5,260,245	5,115,094	5,494,510	5,351,378	7,393,164	6,582,193
ucrose recovery	Percent	11.15	11.07	11.36	11.21	11.05	11.39	11.17	10.84	11.41	11.67	11.13	11.75	10.92	11.35	11.31
ane yield	Tn/Ha.	67.99	73.82	70.32	72.39	74.24	77.53	71.76	72.66	70.87	64.17	66.97	65.80	65.69	78.68	70.87
Sugar yield	Tn/ha	7.58	8.17	7.99	8.12	8.20	8.83	8.01	7.88	8.08	7.49	7.45	7.73	7.17	8.93	8.01

Source: Mexico Sugar Chamber; Conadesuca; ERS, Sugar and Sweetener Outlook (2013/14 projection).

The USDA projects 2013/14 sugar production at 6.200 million mt. This projection results from an analysis of sugarcane yield, sucrose recovery, and area harvested in each of Mexico's producing regions (table 1). Except for minor trend growth in sucrose recovery in the Central region, there have been no discernible trends in either regional sugarcane yields or recoveries since 1900/2000. The USDA assumes that 2013/14 regional yields and recovery will equal the corresponding 1999/2000-2012/13 averages. Aggregate harvested area at 775,000 ha is assumed to be close to the total for 2012/13: 99.2 percent. As figure 1 shows, area tends to stabilize after large percentage increases the preceding year (1.4 percent growth in 1996/97, 0.2 percent growth in 1998/99, and 0.4 percent growth in 2005/06). The 99.2-percent ratio is applied uniformly to all producing regions.

The decline in Mexico's domestic sugar prices imply a difficult year ahead for sugarcane growers. The May-July estandar price in Mexico City averaged 330 pesos per 50-kilogram bag, down 37 percent from last year's corresponding period average of 523 pesos. Mexico's 2012/13 sugar reference price from which sugarcane grower payments are based was set at 6,990 pesos per mt—also down 37 percent from last year's reference price of 10,618 pesos. Based on cost-of-production estimates from LMC International, the Sugar and Sweetener Outlook projects that the aggregate grower return will be less than the 2012/13 field cost of producing sugar.

Figure 1 Mexico sugarcane: percent change in total area harvested, 1987/88-2012/13



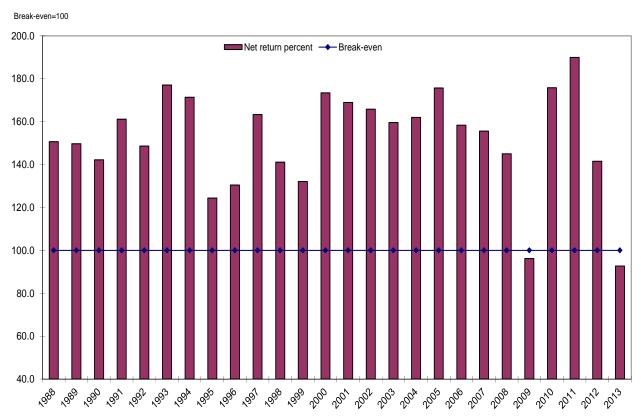
Source: Mexican Sugar Chamber, Conadesuca.

As seen in figure 2, the negative grower return is matched only by the low return in 2008/09; all other annual returns since 1987/88 have been positive. Although the 2012/13 reference price at 6,990 pesos is higher than all reference prices set prior to 2009/10, grower production costs have increased markedly over the past decade. LMC International estimates that field costs of sugar production increased from \$157 per metric ton, raw value (MTRV) during 1999/2000-2003/04 to \$285 per mtrv during 2008/09-2012/13—an increase of 81 percent. During these two periods, fuel and fertilizer costs increased 165 percent; capital costs increased 66 percent; and labor costs increased 27 percent. Sources of production growth – increases in planted area and yield productivity – may be on hold until growers either receive better market returns or obtain governmental assistance.

Mexico Sugar and High Fructose Corn Syrup Use

Conadesuca estimates cumulative domestic sugar deliveries through the end of June at 3.375 million mt, about 7.3 percent more than the corresponding period last year (fig. 3). High Fructose Corn Syrup (HFCS) consumption (measured as a residual between the sum of production and imports less exports) is 1.162 million mt, dry basis—down 9.1 percent from last year. The HFCS share of combined sugar and HFCS deliveries for October 2012 – June 2013 is 25.6 percent, down from 28.9 percent for the same period a year earlier. The USDA did not change its estimate of 2012/13 deliveries (4.435 million mt) or its projection for 2013/14 (4.500 million mt). It revised downward the estimate/projection of HFCS to 1.573 million mt, dry basis, for both years.

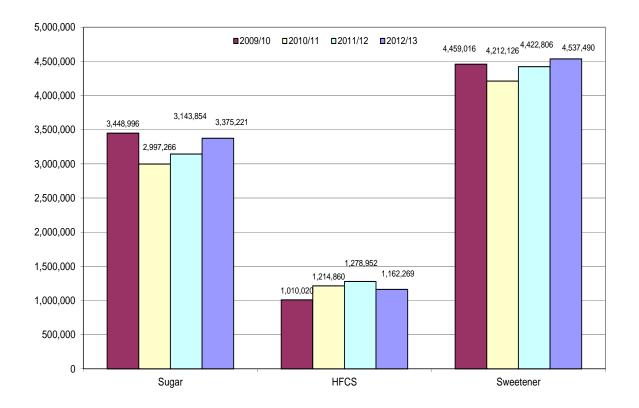
Figure 2
Net return as percent of production cost of sugarcane production in Mexico



Source: Union Nacional de Caneros, LMC International.

Figure 3
Sweetener consumption in Mexico, 9 months into marketing year, 2009/10 - 2012/13

Metric tons, tel quel



Source: Conadesuca.

The USDA increased its estimate of Mexico's sugar exports for 2012/13 by 144,000 mt to 1.955 million mt. The increase stemmed from USDA's expectation of sugar imports coming from Mexico till the end of the fiscal year in September. Ending sugar stocks are calculated residually at 1.348 million mt, implying a stocks-to-domestic consumption ratio of 30.4 percent. For 2013/14, the USDA expects this same ratio, at 23.0 percent, to be slightly above the optimal 22 percent level. For 2013/14, exports are projected residually at 1.810 million mt. Exports to the U.S. market are forecast at 1.700 million mt. Table 2 summarizes all supply and use estimates/forecasts.

Table 2 -- Mexico sugar production and supply, forecast for 2012/13 and 2013/14

2012/13 Market year (Oct/Sept)	2012/13	2013/14
	1,000 metric t	ons, actual weight
Beginning stocks	966	1,348
Production	6,975	6,200
Imports	137	137
Imports for consumption	11	20
Imports for sugar-containing product exports (IMMEX) 1/	126	117
Total supply	8,077	7,685
Disappearance		
Human consumption	4,435	4,500
For sugar-containing product exports (IMMEX)	340	340
Total	4,775	4,840
Exports	1,955	1,810
Exports to the United States & Puerto Rico	1,770	1,700
Exports to other countries	185	110
Total use	6,730	6,650
Ending stocks	1,348	1,035
	1,000 metric t	ons, raw value
Beginning stocks	1,024	1,429
Production	7,393	6,572
Imports	145	145
Imports for consumption	12	21
Imports for sugar-containing product exports (IMMEX)	133	124
Total supply	8,562	8,146
Disappearance		
Human consumption	4,701	4,770
For sugar-containing product exports (IMMEX)	360	360
Total	5,062	5,130
Exports	2,072	1,919
Exports to the United States & Puerto Rico	1,876	1,802
Exports to other countries	196	117
Total use	7,134	7,049
Ending stocks	1,429	1,097
Stocks-to-Human Consumption (percent)	30.4	23.0
Stocks-to-Use (percent)	20.0	15.6
High Fructose Corn Syrup (HFCS) Consumption (dry weight)	1,573	1,573

Source: USDA, WASDE and ERS, Sugar and Sweeteners Outlook; Conadesuca. 1/ IMMEX = Industria Manufacturera, Maquiladora y de Servicios de Exportación

U.S. Sugar Program: Policy Actions and Results

On July 29, 2013, the final rule for the establishment of Feedstock Flexibility Program (FFP) to be administered by the Commodity Credit Corporation (CCC) was made effective. Through FFP, the Secretary of Agriculture purchases sugar and then sells it to produce bioenergy as a means to avoid forfeitures of sugar loan collateral under the Sugar Program (see below). The FFP regulations are required by the Food, Conservation, and Energy Act of 2008 ("2008 Farm Bill") amendments to the Food Security and Rural Investment Act of 2002 ("2002 Farm Bill").

Under the Sugar Program, domestic sugar beet or sugarcane processors may receive loans from CCC, pledging their sugar production as collateral for any such loan, and then satisfy their loans either by repaying the loan on or before loan maturity or by transferring the title for the collateral to CCC immediately following loan maturity. (This is commonly also referred to as "sugar loan forfeitures.")

The Farm Service Agency (FSA) administers the Sugar Program for CCC. The program is required to be operated, to the maximum extent practicable, at no cost to the Federal government by avoiding forfeitures to CCC. If domestic sugar market conditions are such that market prices are less than forfeiture levels (determined by FSA), then current law requires CCC to use FFP to purchase sugar and sell such sugar to bioenergy producers to avoid forfeitures. Current law provides USDA authority for these programs through the 2013 sugar crop year (which runs from October 1, 2013 to September 30, 2014). Recent indications in the sugar market suggest that forfeitures may occur in crop year 2012.

Also on July 29, 2013, the CCC announced its intent to purchase raw cane sugar to be offered in exchange for Refined Sugar Re-export Program credits. This action is a follow-up to the sugar purchase and exchange for Re-export Program credits announced on June 18, 2013 and the subsequent action, announced on June 26, of a sugar purchase and exchange for Certificates of Quota Eligibility (CQEs) issued pursuant to the United States-Colombia Trade Promotion Agreement and the United States-Panama Trade Promotion Agreement. These purchases and exchanges are all authorized under the Cost Reduction Options of the Food Security Act of 1985.

Under the first two purchase and exchange programs, the CCC purchased approximately 91,000 metric tons (MT) of sugar from the domestic market and exchanged the purchased sugar for 300,000 MT of credits from Refined Sugar Re-export Program licenses and CQEs issued under the United States-Colombia Trade Promotion Agreement, at an aggregate cost of \$43.8 million (table 1). The USDA maintains that these transactions saved the CCC \$66.9 million in Sugar Program costs by reducing the amount of sugar loan collateral forfeitures. Even so, the USDA maintained that significant forfeiture threats remain, thereby justifying the additional action announced on July 29.

On July 31, 2013, the USDA released details of the most recent purchase and exchange. Table 3 shows the details, along with those of the earlier purchases/exchanges. Cane sugar in the amount of 15,504 MT was purchased for \$6.871 million and exchanged for 46,559 mt of export credits. For the 3 purchases/exchanges occurring in July, the CCC purchased 106,742 MT (36,291 mt of beet sugar and 70,450 mt of cane sugar) at a total cost of \$50.706 million. The quantity of re-export credits surrendered for the sugar (recorded in metric ton units) totaled 311,264 mt, and the CQEs totaled 34,448 mt. The final column showing the ratios of credits/CQEs to the sugar quantity purchased indicate an average credit/CQE to sugar ratio of 3.239.

The USDA estimated the impact of the purchase and exchange action on the 2012/13 and 2013/14 sugar supply and use balances. The latest purchase/exchange is forecast to reduce re-export imports by 15,000 short tons, raw value (STRV). All three of the actions, considered jointly, are projected to reduce 2012/13 sugar imports expected from Colombia by 34,448 MT or 37,972 STRV. The export credit exchange reduces re-export program imports that were expected in 2013/14 from 400,000 STRV to 110,000 STRV.

Table 3 - Purchase and exchange of Commodity Credit Corporation (CCC)-owned sugar for re-export credits and certificates of quota eligibility (CQE), July 2013.

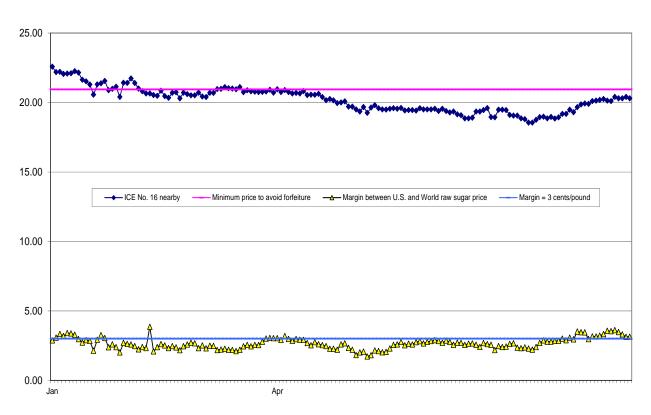
Sugar storage location	CCC-purchase quantity (metric tons)	CCC-purchase price C (Dollars/metric ton)	CCC-purchase price (Cents/pound)	CCC total cost Exch (Dollars)	nange partner	Re-export credits CQEs exchanged	exchanged	Ratio: credit/CQE to sugar quantity
Beet sugar: annou	unced July 10					-		0 , ,
SIDNEY, MT	1,605	544.84	24.71	874,474 United Sug	ars Corporation	8,025	0	5.000
SIDNEY, MT	160	544.84	24.71	87,131 United Sug	ars Corporation	790	0	4.940
SIDNEY, MT	1,363	544.84	24.71	742,365 United Sug	ars Corporation	6,145	0	4.510
SIDNEY, MT	564	544.84	24.71	307,487 United Sug	ars Corporation	2,427	0	4.300
CROSWELL, MI	292	581.66	26.38	169,708 AmCane S	ugar LLC	1,240	0	4.250
LONGMONT, CO	6,804	551.16	25.00	3,750,003 CSC Sugar	r ĽLC	0	27,220	4.001
TORRINGTON, WY	2,729	551.16	25.00	1,504,212 CSC Sugar	r LLC	10,919	0	4.001
STERLING, CO	2,268	551.16	25.00	1,249,999 CSC Sugar	r LLC	9,073	0	4.001
MITCHELL, NE	4,536	551.16	25.00	2,499,998 CSC Sugar		18,147	0	4.001
TORRINGTON, WY	1,807		25.00	995,787 CSC Sugar		0	7,228	4.001
SAGINAW, MI	1,448		26.38	842,244 Michigan S		5,806	, 0	4.010
LOVELL, WY	2,268		24.80	1,239,999 CSC Sugar		9,073	0	4.001
BILLINGS, MT	2,268		24.80	1,239,999 CSC Sugar		9,073	0	4.001
CROSWELL, MI	1,055		26.38	613,788 CSC Sugar		4,222	0	4.001
CARROLLTON, MI	1,123		26.38	653,187 CSC Sugar		4,493	0	4.001
SIDNEY, MT	632		24.71	344,581 United Sug		2,214	0	3.500
SIDNEY, MT	744		24.71	405,581 United Sug		2,427	0	3.260
SIDNEY, MT	1.408		24.71	767,198 United Sug		4,590	0	3.260
SIDNEY, MT	3,217	544.84	24.71	1,752,752 United Sug		10,455	0	3.250
Sub-total	36,291	552.21	25.05	20,040,493		109,119	34,448	3.956
Cane sugar: anno	unced July 10							
WHITE CASTLE, LA	5,000		19.64	2,164,888 Imperial-Sa		15,586	0	3.117
NEW IBERIA, LA	12,000		19.62	5,190,413 American S		33,750	0	2.813
WHITE CASTLE, LA	17,000		19.64	7,360,620 American S		47,600	0	2.800
BRUSLY, LA	19,178		19.66	8,312,198 American S		53,699	0	2.800
LAKELAND, LA	1,768	433.42	19.66	766,421 American S	Sugar Refining, Inc.	4,951	0	2.800
Sub-total	54,946	433.05	19.64	23,794,540		155,586	0	2.832
Cane sugar: anno	unced July 31							
PAINCOURTVILLE, LA	15,504	443.20	20.10	6,871,428 American S	Sugar Refining, Inc.	46,559	0	3.003
Total	106,742	475.04	21.55	50,706,461		311,264	34,448	3.239

Source: United States Department of Agricultural, Foreign Service Agency, Commodity Credit Corporation.

Figure 4 shows that since the beginning of 2013, the margins between U.S. and world raw sugar prices have been below 3 cents per pound. In April, decreasing world prices brought the U.S. prices below the minimum price to avoid forfeiture -- calculated at 20.94 cents per pound by the Farm Service Agency (FSA). Although domestic prices have remained below the minimum, the margin between U.S. and world prices has risen above the 3-cent threshold at about the same time as the results of the exchanges were announced. Figure 5 shows a comparison of U.S. raw sugar prices averaged over the first parts of July and August. The bar diagrams highlight the contribution of higher world prices in August to a higher domestic price (0.54 cents per pound) and the larger contribution from the wider margin (0.78 cents per pound).

Figure 4 U.S. raw sugar prices in 2013

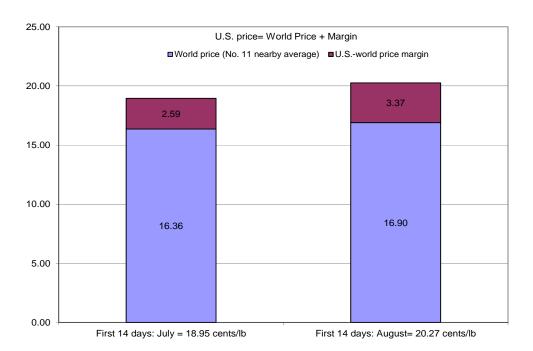
Cents/pound (lb)



Source: Intercontinental Exchange (ICE), No 11 and No 16 contracts; USDA, FSA.

Figure 5 U.S. raw sugar price, comparison of averages of first 14 days of July and August

Cents per pound (lb)



Source: Intercontinental Exchange, No. 11 and 16 contracts.

U.S. Sugar Supply and Use

On August 12, 2013, the National Agricultural Statistics Service (NASS) released its first forecasts of 2013/14 sugar crop production, along with State-level yields and updates to expected area for harvest. Table 4 shows the NASS sugarbeet forecasts aggregated to a regional level and also shows differences from the USDA forecasts made last month. Almost all significant changes were made in forecast sugarbeet yields. The yield forecast for Minnesota and North Dakota (Red River Valley) is only 22.0 tons per acre, down from 24.7 tons per acre forecast in July and the 27.0 tons per acre estimated for 2012/13. August's production forecast of 15.026 million tons is 1.829 million tons less than forecast in July. Partially offsetting the decline are yield increases in the Great Plains (28.8 tons per acre, up from July's 26.1 tons per acre) and in California (45.0 tons per acre, up from 42.0 tons per acre). Here the combined production growth over last month is 450,000 tons. Smaller changes took place in the Northwest and in Michigan. The overall crop is forecast at 30.028 million tons. From these sugarbeets, the USDA forecasts beet sugar production at 4.800 million short tons, raw value (STRV)—90,000 STRV less than forecast in July and down 300,000 STRV compared with beet sugar production estimated for 2012/13 (i.e., 5.100 million STRV).

Table 5 shows NASS State-level sugarcane production and implications for USDA's cane sugar forecasts. The largest change is in Louisiana, where yield is forecast at only 28.0 tons per acre, down from 30.3 tons per acre forecast in July and the previous year's 33.0 tons per acre. Cane area experienced a late spring freeze, delays in cultivation, and brown rust. Sources report wide variability in the height of the crop. As a consequence, the USDA variability in the height of the crop. As a consequence, the USDA lowered its 2013/14 cane sugar forecast to 1.500 million STRV, down 100,000 STRV from last month and down 200,000 STRV from the 1.700 million STRV estimated for 2012/13.

Table 4 -- 2013/14 sugarbeet area, yield, production and beet sugar, comparison of July and August forecasts

Region	Area	Area harvested		Yield		eets	Beet sugar		
	July	August	July	August	July	August	July	August	
	(1,000 a	acres)	(tons pe	er acre)	(1,000	tons)	(1,000 tons, rav	w value)	
Great Lakes /1	150.0	150.0	25.3	25.0	3,795.0	3,750.0	-	-	
Red River Valley 2/	682.0	683.0	24.7	22.0	16,855.0	15,026.0	-	-	
Great Plains 3/	143.7	143.0	26.1	28.8	3,745.0	4,122.0	-	-	
Northwest 4/	182.5	183.3	33.3	32.9	6,076.0	6,027.0	-	-	
California 5/	24.5	24.5	42.0	45.0	1,030.0	1,103.0	-	-	
National	1,182.7	1,183.8	26.6	25.4	31,500.0	30,028.0	4,890.0	4,800.0	

^{1/} Michigan.

Source: United States Department of Agriculture, National Agricultural Statistics Services, Crop Production; Interagency Commodity Estimates for Sugar.

Table 5 -- 2013/14 sugarcane area, yield, production and cane sugar, comparison of July and August forecasts

State	Area harveste	Area harvested: sugar&seed		Area harvested: sugar 1/		Yield		Sugarcane for sugar		sugar
	July	August	July	August	July	August	July	August	July	August
Florida	413	413	396	396	36.9	36.9	14,624	14,612	1,833	1,833
Louisiana	440	440	411.2	411.2	30.3	28.0	12,451	11,514	1,600	1,500
Texas	37	40.6	35.2	38.7	34.5	34.4	1,213	1,330	140	140
Hawaii	17.5	17.5	15.9	15.9	80.8	80.8	1,284	1,285	180	180
National	907.5	911.1	858.3	861.8	34.5	33.3	29,573	28,741	3,753	3,653

^{1/} Area harvested for sugar forecasts not published by NASS until the December Crop Production.

Source: United States Department of Agriculture, National Agricultural Statistics Service, Crop Production; Interagency Commodity Estimates Committee for sugar.

^{2/} Minnesota, North Dakota.

^{3/} Colorado, Montana, Nebraska, Wyoming.

^{4/} Idaho, Oregon.

^{5/} Imperial Valley

Overall 2013/14 sugar production is projected at 8.453 million STRV, down 562,000 STRV from 9.015 million STRV estimated for 2012/13.

Beginning stocks for 2012/13 were increased by 5,379 STRV due to a revision made by processors/refiners for 2011/12 ending stocks in FSA's Sweetener Market Data (SMD). Due to a technical problem in SMD reporting, the cause of the stock change was not known when the WASDE was published. The result was that the sugar in the balance sheet's 2011/12 Miscellaneous Use category was offset by the 5,379 STRV to bring total use in line with total supply. In next month's WASDE, adjustments will be made in the appropriate supply and/or use categories to reflect the underlying data revisions submitted by processors/refiners to the SMD.

The USDA increased overall 2012/13 imports by 96,533 STRV to 3.120 million STRV (table 6). Most of the increase is attributable to increased imports from Mexico—168,257 STRV (discussed above). The USDA increased its estimate of tariff-rate quota (TRQ) shortfall by 59,551 STRV to 600,429 STRV. Additional adjustments were made to imports under Free Trade Agreements, and sugar imports occurring under the re-export import program were increased to 129,450 STRV (up 4,450 STRV) from more recent reporting updates. Table 7 shows the changes already discussed for 2013/14 imports. These are: an additional 127,338 STRV from Mexico because of increased production and a reduction of 15,000 STRV due to the exchange of export credits for CCC sugar reported the end of July.

The USDA made no changes to exports (200,000 STRV for both 2012/13 and 2013/14) or deliveries (11.605 million STRV for 2012/13 and 11.765 million STRV for 2013/14).

The USDA calculates ending stocks residually: 2.309 million STRV for 2012/13 and 2.025 million STRV for 2013/14. Corresponding ending stocks-to-use ratios are 19.56 percent for 2012/13 and 16.92 percent for 2013/14.

Table 6 - USDA estimate of sugar imports in FY 2013

-	Augus		Chang			2013
	Metric tons, raw value	Short tons, raw value	Metric tons, raw value	Short tons, raw value	Metric tons, raw value	Short tons, raw value
Raw sugar TRQ	1,117,195	1,231,497	0	0	1,117,195	1,231,497
Less shortfall attributable to Mexico 1/						
Less other shortfall	-544,700	-600,429	-54,024	-59,551	-490,676	-540,878
Additional Quota					0	0
Total raw sugar TRQ	572,495	631,068	-54,024	-59,551	626,519	690,619
Refined sugar TRQ						
Allocation to Canada	12,050	13,283	0	0	12,050	13,283
Allocation to Mexico Less Mexican shortfall 1/						
Global	8,294	9,143	0	0	8,294	9,143
Specialty						
Base Additional	1,656 95,254	1,825 105,000	0	0	1,656 95,254	1,825 105,000
Total refined sugar TRQ	117,254	129,250	0	0	117,254	129,250
Free Trade Agreements						
CAFTA/DR CY 2012, entered in FY 2013	24,702	27,229	0	0	24,702	27,229
CAFTA/DR CY 2013, forecast to enter in FY 2013	85,000	93,696	-12,180	-13,426	97,180	107,123
Peru CY 2012, entered in FY 2013	0	0	0	0	0	0
Peru CY 2013, forecast to enter in FY 2013	0	0	-2,000	-2,205	2,000	2,205
Colombia CY 2012, entered in FY 2013	14,514	15,999	0	0	14,514	15,999
Colombia CY 2013, forecast to enter in FY 2013	9,748	10,745	0	0	9,748	10,745
Panama CY 2012, entered in FY 2013	0	0			0	0
Panama CY 2013, forecast to enter in FY 2013	4,100	4,519	-900	-992	5,000	5,512
Total Free Trade Agreements	138,064	152,190	-15,080	-16,623	153,144	168,812
Total estimate TRQ entries	827,813	912,508	-69,104	-76,174	896,917	988,682
Mexico	1,876,058	2,068,156	152,407	168,156	1,723,651	1,900,000
Re-export program imports	117,435	129,450	4,037	4,450	113,398	125,000
Sugar syrups, high-tier	9,072	10,000	0	0	9,072	10,000
Total projected imports	2,830,378	3,120,114	87,340	96,432	2,743,038	3,023,682

1/Total projected imports
1/Total entries from Mexico, quota and non-quota, reflected below.

Source: United States Department of Agricultural, Foreign Agricultural Service, Sugar Monthly Import and Re-Export Data Report, August 2013.

Table 7 USDA estimate of sugar imports in FY 20	14 Augus	+ 2012	Chang	•	lists	2013
	Metric tons, raw value	Short tons, raw value	Metric tons, raw value		Metric tons, raw value	
Raw sugar TRQ	1,117,195	1,231,497			1,117,195	1,231,497
Less other shortfall	-317,515	-350,000	0	0	-317,515	-350,000
Additional Quota						
Total raw sugar TRQ	799,680	881,496			799,680	881,496
Refined sugar TRQ						
Allocation to Canada	NA	NA			NA	NA
Allocation to Mexico Less Mexican shortfall 1/	NA	NA			NA	NA
Global	NA	NA			NA	NA
Specialty Base Additional	1,656 NA	1,825 NA			1,656 NA	1,825 NA
Total refined sugar TRQ	22,000	24,251			22,000	24,251
Free Trade Agreements						
CAFTA/DR CY 2013, entered in FY 2014 CAFTA/DR CY 2014, forecast to enter in FY 2014	27,626 107,994	30,452 119,043			27,626 107,994	30,452 119,043
Peru CY 2013, entered in FY 2014 Peru CY 2014, forecast to enter in FY 2014	0 2,000	0 2,205			0 2,000	0 2,205
Colombia CY 2013, entered in FY 2014 Colombia CY 2014, forecast to enter in FY 2014	6,429 45,071	7,087 49,682			6,429 45,071	7,087 49,682
Panama CY 2013, entered in FY 2014 Panama CY 2014, forecast to enter in FY 2014	1,620 5,060	1,786 5,578	0 0	0 0	1,620 5,060	1,786 5,578
Total Free Trade Agreements	195,800	215,833			195,800	215,833
Total estimate TRQ entries	1,017,480	1,121,580			1,017,480	1,121,580
Mexico	1,801,669	1,986,000	115,212	127,000	1,686,457	1,859,000
Re-export program imports	99,790	110,000	-13,608	-15,000	113,398	125,000
Sugar syrups, high-tier	9,072	10,000			9,072	10,000
Total projected imports	2,928,011	3,227,580	101,605	112,000	2,826,406	3,115,580

1/Total projection Mexico, quota and non-quota, reflected below.

Source: United States Department of Agriculture, Foreign Agricultural Service, Sugar Monthly Import and Re-Export Data Report, August 2013.

Table 8 -- U.S. sugar: supply and use, by fiscal year (Oct./Sept.)

Items	2011/12	2012/13	2013/14	2011/12	2012/13	2013/14
	1,000 short tons, raw value			1,000	metric tons,	raw value
Beginning stocks	1,378	1,979	2,309	1,250	1,796	2,095
Total production	8,488	9,015	8,453	7,700	8,178	7,668
Beet sugar	4,900	5,100	4,800	4,446	4,627	4,354
Cane sugar	3,588	3,915	3,653	3,255	3,552	3,314
Florida	1,828	1,866	1,833	1,658	1,693	1,663
Louisiana	1,438	1,700	1,500	1,305	1,542	1,361
Texas	150	169	140	136	153	127
Hawaii	172	180	180	156	163	163
Total imports	3,632	3,120	3,228	3,295	2,830	2,928
Tariff-rate quota imports	1,883	913	1,122	1,709	828	1,017
Other Program Imports	664	129	110	602	117	100
Non-program imports	1,085	2,078	1,996	984	1,885	1,811
Mexico	1,071	2,068	1,986	972	1,876	1,802
Total supply	13,498	14,114	13,990	12,245	12,804	12,692
Total exports	269	200	200	244	181	181
Miscellaneous	-64	0	0	-58	0	0
Deliveries for domestic use	11,313	11,605	11,765	10,263	10,528	10,673
Transfer to sugar-containing products						
for exports under reexport program	140	100	150	127	91	136
Transfer to polyhydric alcohol, feed	33	35	35	30	32	32
Deliveries for domestic food and beverage use	11,141	11,470	11,580	10,107	10,405	10,505
Total use	11,519	11,805	11,965	10,450	10,709	10,854
Ending stocks	1,979	2,309	2,025	1,796	2,095	1,837
Stocks-to-use ratio	17.18	19.56	16.93	17.18	19.56	16.93

Source: United States Department of Agriculture, WASDE, and ERS, Sugar and Sweetener Outlook.

Note: As per Sweetener Market Data (SMD), ending stocks for 2011/12 were decreased from last month's estimate by 5,379 short tons, raw value. Other SMD supply and use revisions underlying the stocks change were not available on August 12, 2013; therefore, the Miscellaneous Use was adjusted to balance total use with total supply. An adjustment in the September WASDE will be made to reflect any supply and use revisions made in the forthcoming revised 2011/12 SMD.

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Related Websites

Sugar and Sweeteners Outlook http://www.ers.usda.gov/Publications/SSS/WASDE http://usda.mannlib.cornell.edu/MannUsda/viewDocumentInfo.do?documented=1194 Sugar Topics http://www.ers.usda.gov/topics/Sugar/

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