

Electronic Outlook Report from the Economic Research Service

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Sugar and Sweeteners Outlook

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U.S. Sugar January 2012

The U.S. Department of Agriculture (USDA) projects 2011/12 sugar production in Mexico at 5.000 million metric tons (mt), a decrease of 330,000 mt from last month's projection. The forecast is based on lower than expected harvest progress through January 7, 2012 and consequent implications for the rest of the harvest cycle. The USDA lowered its forecast of Mexican sugar imports from 449,000 mt to 310,000 mt. The decrease is attributable to a lower import pace-to-date from the two tariff-rate quotas (TRQs) opened earlier in the year by Mexico and scheduled to close by the end of January. Lower standar sugar prices in Mexico contributed to the lower than expected fill level. The USDA did not change its forecast of sugar deliveries or ending stock levels. The USDA lowered its forecast of Mexico sugar exports by 469,000 mt to 892,000 mt in order to balance sugar use with the sugar supply reductions.

The USDA projects fiscal year (FY) 2012 U.S. sugar imports at 2.893 million short tons, raw value (STRV), a reduction of 563,000 STRV. Almost all of this reduction is attributable to lower expected sugar imports from Mexico. Along with lower expected cane sugar production (15,000 STRV less from Texas), the USDA projects a 578,000 STRV decrease in ending stocks. The projected level is 620,000 STRV, implying an ending stocks-to-use ratio of 5.3 percent.

Pursuant to Presidential Proclamation 8771 of December 29, 2011, the Harmonized Tariff Schedule (HTS) of the United States will be modified in 2012. For sugar, the relevant modification takes place in chapter 17 with respect to the raw cane sugar codes. Raw sugar codes occurring presently under HTS 1701.11 will be deleted and replaced by new codes under HTS 1701.13 and 1701.14. Non-centrifugal raw cane sugar constitutes codes within HTS 1701.13 and is described in a new chapter subheading Note 2. Centrifugal raw cane sugar constitutes codes within HTS 1701.14.

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The next release is
February 14, 2012

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Mexico Sugar and High Fructose Corn Syrup

Production

The U.S. Department of Agriculture (USDA) projects 2011/12 sugar production in Mexico at 5.000 million metric tons (mt), a decrease of 330,000 mt from last month's projection. The forecast is based on harvest progress through January 7, 2012, with details shown in table 1.

The USDA projects the total-year area harvested at 718,255 hectares, the same as forecast by *Comite Nacional Para El Desarrollo Sustentable de la Cana de Azucar* (CNDSCA) in Mexico City. If realized, this harvested area would be 7 percent more than last year and would be a record high for Mexico. According to the CNDSCA, 124,366 hectares have been harvested through the first week of January, or 17.3 percent of the expected year total. This harvest percentage is ahead of the harvests of 2008/09 and 2009/10 but behind the strong early harvest progress of last year.

This year's interim sugarcane yield is 74.176 mt per hectare. In the harvest data shown for other years, the ratio of the interim yield to the final yield is calculated at 1.160, meaning that on average for the last 3 years, the interim harvest yield through the first week of January has been about 16 percent higher than the final realized yield. If this average were to hold, the 2011/12 sugarcane yield would be 63.923 mt per hectare, somewhat lower than the corresponding yields for the last 3 years. In spite of the lower yield, the greater area expected to be harvested this year implies a larger total expected sugarcane production of 45,913,140 mt.

Sugar produced through January 7, 2012, is estimated at 913,953 mt, implying a sucrose recovery ratio of 9.91 percent. This ratio is the lowest since 2006/07. Historically, the cumulative recovery ratio increases from this point on through the end of the harvest season. Since 2005/06, or for the last 6 years, the early January interim recovery ratio has averaged 0.909 of the final ratio. If this average were to hold, then the final ratio would be 10.894 percent.

Except for the low ratio of 10.84 percent in 2006/07, the implied 2011/12 ratio would be the lowest since 1998/99.

These parameter values imply a 2011/12 sugar production of 5.00 million mt. In a stochastic version of the model that derived this forecast, the standard deviation of the forecast is 205,550 mt, a fairly large number. This would imply that there is about a 70-percent probability through early January that final production will be between 4.8 and 5.2 million mt. The confidence of any forecast only increases through time and could change in either direction, depending on actual harvest and production results. Table 2 compares the current USDA projection with that of the CNDSCA.

Imports

The USDA lowered its forecast of Mexican sugar imports from 449,000 mt to 310,000. The decrease is attributable to a lower import pace-to-date from the two 150,000 mt tariff-rate quotas (TRQs) previously announced by the Mexican Government, on June 29, 2011 and on October 20, 2011. The June TRQ allowed imports only through December 31, 2011 and was only 52-percent filled through December 11. The October TRQ allows imports through the end of January but was only 13-percent filled through December 11. The low fill rate is likely correlated with the reduction of Mexican sugar prices after the TRQs were announced (fig. 1). The average Mexico City estandar sugar price in the first week of January was about 39.2 cents per pound, down from 49.1 cents per pound in mid-October. The corresponding refinado sugar price of 46.7 cents per pound is lower than the high of 51.2 cents in early August. The estandar-refinado price margin has widened to a more historical pattern of 7.4 cents in early January, compared with 0.83 cents per pound in the first week of October. Expanded sugar supplies, especially of estandar, have reduced the demand for additional imports.

Table 1 -- Mexico production statistics through first week of January (interim) and end of harvest season (final)

Years		2008/09	2009/10	2010/11	2011/12
Area harvested	Interim (hectares-ha)	109,513	105,220	132,486	124,366
	Final (ha)	662,927	647,576	670,668	718,255 1/
	Ratio (interim/final)	0.165	0.162	0.198	0.173
Sugarcane yield	Interim (tons/ha)	72.331	78.585	77.661	74.176
	Final (tons/ha)	64.150	66.970	65.802	63.923 2/
	Ratio (interim/final)	1.128	1.173	1.180	1.160 3/
Sugarcane	Interim (tons)	7,921,178	8,268,713	10,289,024	9,224,953
	Final (tons)	42,526,838	43,368,387	44,131,570	45,913,140 4/
Sucrose recovery	Interim	11.18	9.93	10.95	9.91
	Final	11.67	11.13	11.75	10.894 5/
	Ratio (interim/final)	0.958	0.893	0.932	0.909 6/
Sugar	Interim (tons)	885,350	821,452	1,126,658	913,953
	Final (tons)	4,962,818	4,825,561	5,183,500	5,001,646 7/

Notes: 1/ Source: Comité Nacional Para El Desarrollo Sustentable de la Cana de Azúcar (CNDSCA).

2/ Final sugarcane yield (2011/12) = Interim yield (2011/12=74.176)/yield ratio (2011/12=1.160).

3/ Yield ratio (2011/12) = average over 2008/09 - 2010/11 = 1.160.

4/ Sugarcane production (2011/12) = Area harvested (2011/12=718,255 ha)*Yield(2011/12=63.923).

5/ Recovery (2011/12) = Interim recovery (2011/12=9.91)/Ratio(2011/12=0.909).

6/ Ratio = average over (2005/06 - 2010/11) where 2005/06=0.894, 2006/07=0.889,2007/08=0.890.

7/ Sugar (2011/12) = Sugarcane(2011/12=45,913,140 tons)*Recovery(2011/12=10.894)*.01.

Source: CNDSCA (data), ERS, Sugar and Sweeteners Team (calculations).

Table 2 -- Comparison of Mexico sugar and sugarcane forecasts by CNDSCA and USDA 1/

	Area harvested (Hectares)	Sugarcane yield (tons/hectare)	Sugarcane (tons)	Sugar (tons)	Sucrose recovery (percent)
CNDSCA (Nov.11, 2011)	718,255	63.95	45,929,813	5,339,462	11.63
USDA (Jan. 12, 2012)	718,255	63.92	45,913,140	5,006,969 2/	10.89

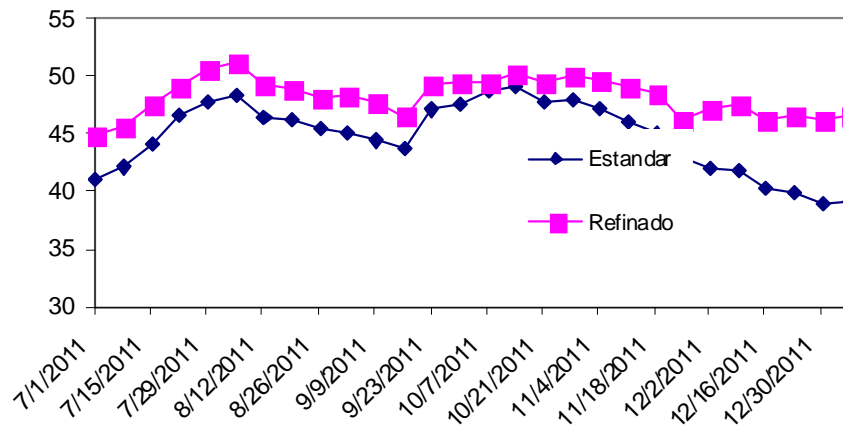
1/ CNDSCA = Comité Nacional Para El Desarrollo Sustentable de la Cana de Azúcar

2/ Rounded to 5,000,000 in the January 2012 World Agricultural Supply and Demand Estimates

Figure 1

Sugar prices in Mexico City, estandar and refinado, July 2011 - December 2011, weekly

cents/pound

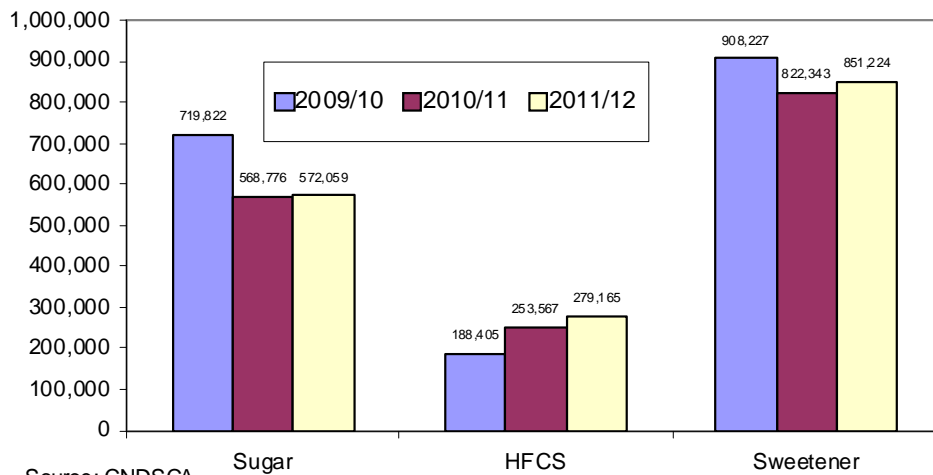


Source: SNIIM.

Figure 2

Sweetener consumption in Mexico, October - November, 2009/10 - 2011/12

Metric tons, tel quel



Source: CNDSCA.

Not affected in the USDA forecast is the expected amount of sugar that Mexico imports from the United States under the U.S. Refined Sugar Re-Export import program, used primarily in Mexico's sugar-containing products re-export component of its IMMEX program. This amount is projected at about 171,150 mt.

Sweetener Use

The USDA projects sugar deliveries for human consumption at 4.012 million mt and sugar deliveries for the IMMEX program at 283,000 mt. Deliveries of high fructose corn syrup (HFCS) are projected at 1.635 million mt, dry basis. All of these projections are unchanged from last month.

Figure 2 compares deliveries of sugar and high fructose corn syrup (HFCS) for the first 2 months of 2011/12 with corresponding amounts from 2009/10 and 2010/11. Combined sweetener deliveries are up 3.5 percent over last year but below 2009/10 deliveries by over 6 percent. HFCS deliveries are ahead of last year's pace by 10 percent and the pace of 2009/10 by over 48 percent. The HFCS share of the 2-month deliveries is 32.8 percent. This share compares with 30.8 percent in 2010/11 and with 20.7 percent in 2009/10.

Ending stocks are projected at 22 percent of projected 2011/12 deliveries for human consumption, or 882,640 mt. This percentage assures sufficient sugar supplies until the start of the next sugarcane harvest cycle. This ending stocks goal is achieved through a reduction of expected sugar exports. Because expected production was reduced by 330,000 mt and imports by 139,000 mt, the implication is that exports are 469,000 mt lower than last month's projection. The new export forecast is 892,000 mt.

Table 3 shows 2011/12 Mexico sugar supply and use, along with historical data back to 1995/96.

Implications for U.S. Sugar

Because of the decrease in sugar exports in Mexico, the projection of U.S. sugar imports from Mexico are reduced from last month's 1.581 million short tons, raw value (STRV) to 1.033 million STRV, a reduction of 548,000 STRV. Table 4 shows the Mexico import component along with all other U.S. sugar import sources. This large reduction in projected U.S. sugar supplies is the main factor in the reduction of the ending U.S. sugar stocks to 620,000 STRV, or only 5.3 percent of U.S. projected sugar use.

Table 3--Mexico: sugar production and supply, and sugar and HFCS utilization (sugar - metric tons, raw value).

Fiscal Year (Oct/Sept)	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011 1/	2012 1/
1,000 metric tons, raw value																	
Beginning stocks	1,587	1,403	1,055	991	941	1,063	1,548	1,172	1,194	1,237	1,965	1,294	1,718	1,975	624	973	805
Production	4,642	4,818	5,486	4,982	4,979	5,220	5,169	5,229	5,330	6,149	5,604	5,633	5,852	5,260	5,115	5,495	5,300
Imports	234	191	31	41	37	43	52	63	327	268	240	474	226	160	861	335	329
Supply	6,463	6,412	6,572	6,014	5,957	6,326	6,769	6,464	6,851	7,654	7,809	7,401	7,796	7,395	6,600	6,803	6,434
Disappearance																	
Human consumption	4,343	4,301	4,391	4,422	4,445	4,481	5,004	5,097	5,380	5,279	5,326	5,133	5,090	5,065	4,615	4,187	4,252
Other consumption	71	90	114	127	131	142	180	135	220	282	323	390	414	475	302	339	300
Miscellaneous													-360	-136	-27	-85	
Total	4,414	4,391	4,505	4,549	4,576	4,623	5,184	5,232	5,600	5,561	5,649	5,523	5,144	5,404	4,890	4,441	4,552
Exports	646	966	1,076	524	318	155	413	38	14	128	866	160	677	1,367	737	1,557	946
Total use	5,060	5,357	5,581	5,073	4,894	4,778	5,597	5,270	5,614	5,689	6,515	5,683	5,821	6,771	5,627	5,997	5,498
Ending stocks	1,403	1,055	991	941	1,063	1,548	1,172	1,194	1,237	1,965	1,294	1,718	1,975	624	973	805	935
1,000 metric tons, tel quel/actual weight																	
Beginning stocks	1,497	1,324	995	935	888	1,003	1,460	1,106	1,126	1,167	1,854	1,221	1,621	1,863	589	918	760
Production	4,379	4,545	5,175	4,700	4,697	4,925	4,876	4,933	5,028	5,801	5,287	5,314	5,521	4,962	4,825	5,184	5,000
Imports	221	180	29	39	35	41	49	59	308	253	226	447	213	151	812	316	310
Supply	6,097	6,049	6,200	5,674	5,620	5,968	6,386	6,098	6,463	7,221	7,367	6,983	7,355	6,976	6,226	6,418	6,070
Disappearance																	
Human consumption	4,097	4,058	4,142	4,172	4,193	4,227	4,721	4,808	5,075	4,980	5,025	4,843	4,802	4,778	4,354	3,950	4,012
Other consumption	67	85	108	120	124	134	170	127	208	266	305	368	391	448	285	320	283
Miscellaneous													-340	-128	-25	-80	
Total	4,164	4,142	4,250	4,292	4,317	4,361	4,891	4,936	5,283	5,246	5,329	5,211	4,853	5,098	4,613	4,189	4,295
Exports	609	911	1,015	494	300	146	390	36	13	120	817	151	639	1,290	695	1,469	892
Total use	4,774	5,054	5,265	4,786	4,617	4,508	5,280	4,972	5,296	5,367	6,146	5,362	5,492	6,388	5,308	5,658	5,187
Ending stocks	1,324	995	935	888	1,003	1,460	1,106	1,126	1,167	1,854	1,221	1,621	1,863	589	918	760	883
Stocks-to-human consumption	32.3	24.5	22.6	21.3	23.9	34.5	23.4	23.4	23.0	37.2	24.3	33.5	38.8	12.3	21.1	19.2	22.0
Stocks-to-use	27.7	19.7	17.8	18.5	21.7	32.4	20.9	22.7	22.0	34.6	19.9	30.2	33.9	9.2	17.3	13.4	17.0
HFCS consumption (dry weight)	116	402	409	480	580	600	263	130	135	355	667	698	782	653	1,418	1,635	1,635

1/ Forecast.

Source: USDA, FAS, PSD database (historical data); USDA, WASDE (forecast data).

Table 4--USDA estimate of sugar imports in FY 2012

	Metric tons, raw value	Short tons, raw value
Raw sugar TRQ	1,117,195	1,231,497
Less shortfall attributable to Mexico 1/ Less other shortfall	-120,000	-132,277
Plus FY 2011 TRQ entries in October 2011 Less FY 2012 TRQ entries in September 2011	27,556 -20,062	30,375 -22,115
Total raw sugar TRQ	1,004,689	1,107,480
Refined sugar TRQ		
Allocation to Canada FY 2011 Canada sugar to enter FY 2012	12,050 17,535	13,283 19,329
Allocation to Mexico Less Mexican shortfall 1/		
Global FY 2011 Global sugar to enter FY 2012	8,294 111,078	9,143 122,443
Specialty Base Additional	1,656 90,718	1,825 100,000
Total refined sugar TRQ	241,331	266,022
CAFTA/DR TRQ - calendar 2012	116,820	128,772
CAFTA/DR FY 2011, likely to enter in FY 2012 CAFTA/DR FY 2012, forecast to enter in FY 2013 Other:	31,543 -31,543	34,770 -34,770
Singapore, Bahrain, Jordan Peru	21 2,000	23 2,205
Total estimate TRQ entries	1,364,861	1,504,502
Mexico	937,122	1,033,000
Re-export program imports	317,515	350,000
Sugar syrups, high-tier	4,536	5,000
Total projected imports	2,624,034	2,892,502

1/ Total entries from Mexico, quota and nonquota, reflected below.

Source: USDA, FAS.

U.S. Sugar Trade

On December 27, 2011, the U.S. Trade Representative (USTR) published in the Federal Register its determination of trade surplus in sugar and syrup goods and sugar-containing products for the countries of Chile, Morocco, Costa Rica, the Dominican Republic, El Salvador, Guatemala, Honduras, Nicaragua, and Peru. Although these countries have preferential sugar export access to the U.S. sugar market defined in corresponding Free Trade Agreements (FTAs) with the United States, their access is limited, or set at zero if their net trade status for the sugar-based goods with countries other than the United States is negative (i.e., imports are larger than exports). The results are shown in table 5. For the most recent calendar year of available trade data (i.e., 2010), trade surplus status was rejected for Chile, Morocco, Peru, and the Dominican Republic; their preferential sugar export access to the U.S. sugar market was set at zero. For the countries whose trade surplus was positive, access is set at the lower of their 2010 net trade status or an amount defined in the corresponding FTA. In all cases, the 2012 access was set to the amount in the corresponding FTA, as shown in the table.

The USTR announcement had a small effect on the FY 2012 import projection in the January 2012 *World Agricultural Supply and Demand Estimates* (WASDE). Because the Dominican Republic had preferential access to the U.S. market in 2011, the USDA assumed that the country would have access for 2012 as well. Because the Dominican Republic's trade surplus was not positive, the USDA reduced its projection of TRQ imports by 12,346 STRV¹.

The Foreign Agricultural Service (FAS) recently updated its estimate of sugar imports from member countries of the Dominican Republic-Central American Free Trade Agreement (CAFTA). Table 6 shows sugar imports from these countries that entered under the terms of DR-CAFTA for calendar years 2006-11. Table 7 shows imports from these same countries that entered under World Trade Organization (WTO) sugar TRQs for FY 2008-12.

Sugar Access under FTAs not yet Implemented

Although the U.S. Congress has ratified FTAs with both Panama and Colombia, these agreements have not yet been implemented. The USDA will not project imports under these agreements until implementation has taken place. Tables 8 and 9 outline the sugar provisions of the agreements with Panama and Colombia.

The agreement with Panama provides for three distinct sugar TRQs. The first is initially set at 505 metric tons, raw value (MTRV) and grows at 5 MTRV each year. This TRQ covers raw and refined sugar, along with sugar-containing products described in the table. There is a net trade surplus requirement for access in any of the first 15 years. The second TRQ is much larger than the first, with initial access set at 6,050 MTRV. However, this TRQ covers only raw sugar and is capped after 10 years at 6,600 MTRV. Unlike the first TRQ, there is no net trade surplus requirement. The third TRQ is for specialty sugar and is set at 500 MTRV. It is not subject to the net trade surplus test.

The agreement with Colombia provides for only one TRQ. Its initial level is 50,000 MTRV and it grows at 750 MTRV each year. Eligible raw and refined sugar and products are defined in the table. There is a net trade surplus requirement.

¹Another adjustment for imports under the Dominican Republic and Central American FTA (CAFTA-DR) reduced imports further by 2,805 STRV.

Table 5--Determination by the office of the U.S. Trade Representative (USTR) of the net trade surplus and preferential access under Free Trade Agreements (FTAs) to the U.S. market for sugar and syrup goods and sugar-containing products for calendar year 2012

FTA	Country	Trade surplus 1/ (metric tons)	Preferential Access
U.S. - Chile FTA	Chile	-459,471	0
U.S. - Morocco FTA	Morocco	-784,897	0
CAFTA - DR FTA 2/	Costa Rica	21,409	12,320
	Dominican Republic	-48,700	0
	El Salvador	217,401	29,680
	Guatemala	1,464,618	39,220
	Honduras	60,851	8,960
	Nicaragua	197,176	24,640
U.S. - Peru Trade Promotion Agreement	Peru	-162,469	0

1/ Trade surplus by volume of all sources for goods in the Harmonized System (HS) subheadings 1701.11, 1701.12, 1701.91, 1701.99, 1702.40, 1702.60, excluding each country's exports to the United States and each country's imports from the United States under 1702.40 and 1702.60. The U.S.- Chile FTA includes goods under these additional HS subheadings: 1702.30, 1702.90, 1806.10, 2101.12, 2101.20, and 2106.90.

2/ Dominican Republic - Central America - United States Free Trade Agreement.

Source: Federal Register, Vol. 76, No. 248, Dec. 27, 2011.

Table 6--Import entries under Dominican Republic - Central American Free Trade Agreement (CAFTA-DR) sugar tariff-rate quotas (TRQs) for calendar years (CY) 2008-11.

CAFTA-DR Countries	CY 2006			CY 2007			CY 2008		
	Entries	TRQ	%	Entries	TRQ	%	Entries	TRQ	%
Guatemala	31,916	32,000	100%	32,639	32,640	100%	32,860	33,280	99%
El Salvador	24,000	24,000	100%	24,480	24,480	100%	24,960	24,960	100%
Nicaragua	22,000	22,000	100%	22,439	22,440	100%	22,596	22,880	99%
Costa Rica	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Costa Rica special	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Honduras	8,000	8,000	100%	8,160	8,160	100%	8,320	8,320	100%
Dominican Republic	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
TOTAL	85,916	86,000	100%	87,718	87,720	100%	88,736	89,440	99%
CAFTA-DR Countries	CY 2009			CY 2010			CY 2011		
	Entries	TRQ	%	Entries	TRQ	%	Entries ^{1/}	TRQ	%
Guatemala	36,859	37,000	100%	37,681	37,740	100%	19,200	38,480	50%
El Salvador	28,000	28,000	100%	25,679	28,560	90%	25,104	29,120	86%
Nicaragua	23,317	23,320	100%	23,760	23,760	100%	24,200	24,200	100%
Costa Rica	11,646	11,660	100%	11,880	11,880	100%	12,100	12,100	100%
Costa Rica special	840	2,000	42%	2,000	2,000	100%	1,480	2,000	74%
Honduras	8,076	8,480	95%	6,163	6,163	100%	8,800	8,800	100%
Dominican Republic	n/a	n/a	n/a	n/a	n/a	n/a	60	11,000	1%
TOTAL	108,738	110,460	98%	107,163	110,103	97%	90,943	125,700	72%

1/ Data as of Nov. 28, 2011.

Source: U.S. Customs and Border Protection.

Table 7--Import entries under World Trade Organization (WTO) sugar tariff-rate quotas (TRQs) for Dominican Republic - Central American Free Trade Agreement (CAFTA-DR) countries for fiscal years (FY) 2008-12

CAFTA-DR Countries	FY 2008			FY 2009			FY 2010		
	Entries	TRQ	%	Entries	TRQ	%	Entries	TRQ	%
Guatemala	50,546	50,546	100%	50,546	50,546	100%	82,093	82,368	100%
El Salvador	27,379	27,379	100%	27,379	27,379	100%	44,605	44,617	100%
Nicaragua	22,049	22,114	100%	22,114	22,114	100%	30,301	36,036	84%
Costa Rica	15,796	15,796	100%	15,771	15,796	100%	25,712	25,741	100%
Honduras	10,530	10,530	100%	10,530	10,530	100%	17,160	17,160	100%
Dominican Republic	185,335	185,335	100%	176,960	185,335	95%	253,830	253,830	100%
TOTAL	311,635	311,700	100%	303,300	311,700	97%	453,702	459,752	99%
CAFTA-DR Countries	FY 2011			FY 2012 Entries ^{1/}					
	Entries	TRQ	%	Entries ^{1/}	TRQ	%			
Guatemala	79,455	82,954	96%	0	51,520	0%			
El Salvador	40,287	44,933	90%	0	27,907	0%			
Nicaragua	36,236	36,292	100%	0	22,540	0%			
Costa Rica	25,923	25,923	100%	425	16,100	3%			
Honduras	15,530	15,530	100%	115	10,733	1%			
Dominican Republic	205,099	205,335	100%	237	188,908	0%			
TOTAL	402,531	410,967	98%	777	317,708	0%			

1/ Data as of Nov. 28, 2011

Source: U.S. Customs and Border Protection

Table 8--Imports of sugar and syrup goods and sugar-containing products under the U.S. - Panama Free Trade Agreement (FTA) under three separate tariff-rate quotas (TRQs)

TRQ - No.1 (quota amount subject to calendar trade year surplus).

Year	Quantity (Metric tons)	Notes
		Covers imports under the following HTS:
1	505	AG17011150, AG17011250, AG17019130, AG17019148, AG17019158, AG17019950, AG17022028, AG17023028,
2	510	AG17024028, AG17026028, AG17029020, AG17029058, AG17029068, AG17049068, AG17049078, AG18061015,
3	515	AG18061028, AG18061038, AG18061055, AG18061075, AG18062073, AG18062077, AG18062094, AG18062098,
4	520	AG18069039, AG18069049, AG18069059, AG19012025, AG19012035, AG19012060, AG19012070, AG19019054,
5	525	AG19019058, AG21011238, AG21011248, AG21011258, AG21012038, AG21012048, AG21012058, AG21039078,
6	530	AG21069046, AG21069072, AG21069076, AG21069080, AG21069091, AG21069094, and AG21069097.
7	535	The quantities of goods under the following tariff items shall be entered on a raw-value equivalent basis:
8	540	AG17011150, AG17011250, AG17019130, AG17019950, AG17029020, and AG21069046.
9	545	In any year, duty-free tariff treatment for Panama shall be accorded to the lesser of (i) quantity set out in the table,
10	550	or (ii) a quantity equal to the amount by which Panama's exports to all destinations exceeds its imports from all sources
11	555	("trade surplus") for goods classified under the following subheadings: HS1701.11, HS1701.12, HS1701.91, HS1701.99,
12	560	HS1702.40, and HS1702.60, except that Panama's exports to the United States of goods classified under subheadings
13	565	HS1701.11, HS1701.12, HS1701.91, and HS1701.99 and its imports of originating goods of the United States classified
14	570	under HS1702.40 and HS1702.60 shall not be included in the calculation of its trade surplus. Panama's trade surplus
15	575	shall be calculated using the most recent annual data available.

The United States may administer the duty-free quantities through regulations, including licenses.

After year 15, the in-quota quantity grows at 5 metric tons per year.

TRQ - No. 2 (quota amount not subject to calendar year trade surplus)

Year	Quantity (Metric tons)	Notes
1	6,060	Covers imports under the following HTS: AG17011150 (raw sugar).
2	6,120	
3	6,180	The quantities of goods under the following tariff items shall be entered on a raw-value equivalent basis:
4	6,240	AG17011150.
5	6,300	
6	6,360	The United States may administer the duty-free quantities through regulations, including licenses.
7	6,420	
8	6,480	
9	6,540	
10	6,600	

After year 10, the in-quota quantity shall remain at 6,600 metric tons.

TRQ - No. 3 - Specialty Sugar (quota amount not subject to calendar year surplus)

Year	Quantity (Metric tons)	Notes
All years	500	Specialty sugars are provided for in Additional U.S. Note 5 to Chapter 17 of the HTS and classified under any of the following provisions: AG17011110, AG17011210, AG17019110, AG17019910, AG17029010, and AG21069044. AG17029010, and AG21069044.

Source: USTR.

Table 9--Imports of sugar and syrup goods and sugar-containing products under the U.S. - Colombia Free Trade Agreement (FTA) under Tariff-rate quotas (TRQs)

TRQ - (quota amount subject to calendar trade year surplus).

Year	Quantity (Metric tons)	Notes
		Covers imports under the following HTS:
1	50,000	AG17011150, AG17011250, AG17019130, AG17019148, AG17019158, AG17019950, AG17022028, AG17023028,
2	50,750	AG17024028, AG17026028, AG17029020, AG17029058, AG17029068, AG17049068, AG17049078, AG18061015,
3	51,500	AG18061028, AG18061038, AG18061055, AG18061075, AG18062073, AG18062077, AG18062094, AG18062098,
4	52,250	AG18069039, AG18069049, AG18069059, AG19012025, AG19012035, AG19012060, AG19012070, AG19019054,
5	53,000	AG19019058, AG21011238, AG21011248, AG21011258, AG21012038, AG21012048, AG21012058, AG21039078,
6	53,750	AG21069046, AG21069072, AG21069076, AG21069080, AG21069091, AG21069094, and AG21069097.
7	54,500	The quantities of goods under the following tariff items shall be entered on a raw-value equivalent basis:
8	55,250	AG17011150, AG17011250, AG17019130, AG17019950, AG17029020, and AG21069046.
9	56,000	In any year, duty-free tariff treatment for Colombia shall be accorded to the lesser of (i) quantity set out in the table,
10	56,750	or (ii) a quantity equal to the amount by which Colombia's exports to all destinations exceeds its imports from all sources
11	57,500	("trade surplus") for goods classified under the following subheadings: HS1701.11, HS1701.12, HS1701.91, HS1701.99,
12	58,250	HS1702.40, and HS1702.60, except that Colombia's exports to the United States of goods classified under subheadings
13	59,000	HS1701.11, HS1701.12, HS1701.91, and HS1701.99 and its imports of originating goods of the United States classified
14	59,750	under HS1702.40 and HS1702.60 shall not be included in the calculation of its trade surplus. Colombia's trade surplus
15	60,500	shall be calculated using the most recent annual data available.

The United States may administer the duty-free quantities through regulations, including licenses.

After year 15, the in-quota quantity grows at 750 MT per year.

Source: USTR.

Change in the Harmonized Tariff Schedule (HTS) for Raw Sugar

Pursuant to Presidential Proclamation 8771 of December 29, 2011, the Harmonized Tariff Schedule (HTS) of the United States will be modified in 2012. For sugar, the relevant modification takes place in chapter 17 with respect to the raw cane sugar codes. The modification is made to separate the classification of non-centrifugal sugar such as panela (Colombia) and gur (India) from other centrifugal raw cane sugars. Non-centrifugal sugar is defined as having a polarity of 69 degrees or more, but less than 93 degrees.

Raw sugar codes occurring presently under HTS 1701.11 will be deleted and replaced by new codes under HTS 1701.13 and 1701.14 (table 10). Non-centrifugal raw cane sugar constitutes codes within HTS 1701.13 and is described in a new chapter subheading Note 2. Centrifugal raw cane sugar constitutes codes within HTS 1701.14 (technically, described as "Other than non-centrifugal").

There is no change to the raw beet sugar subheading 1701.12, except that raw beet sugar in 1701.12 will precede in numerical order the raw cane sugar classifications under 1701.13 and 1701.14. Additional U.S. Note 5 ("in-quota" sugar) will reference codes 1701.13.10 and 1701.14.10. Raw sugar imports requiring a re-export license will reference 1701.13.20 and 1701.14.20. High-duty raw sugar imports or raw sugar imported under a special preference such as a trade agreement will reference 1701.13.50 and 1701.14.50. Additionally, these changes will be reflected in General Note 4(d) where relevant, regarding the eligibility for the Generalized System of Preferences (GSP).

²Federal Register, Vol. 77, No 2, January 4, 2012, Presidential Documents. The effective date for the HTS modifications is February 3, 2012.

Table 10--New Harmonized Tariff Schedule (HTS) codes affecting sugar in Chapter 17

Description	Note	HTS - prior to 2/3/2012	HTS - effective 2/3/2012 and beyond
Raw cane sugar described in USHTS Ch 17, general note 15 1/		1701.11.0500	1701.13.0500 - non-centrifugal sugar 2/ 1701.14.0500 - centrifugal sugar
Raw cane sugar described in USHTS Ch. 17, additional note 5 1/	"Raw sugar tariff-rate quota"	1701.11.1000	1701.13.1000 - non-centrifugal sugar 2/ 1701.14.1000 - centrifugal sugar
Raw cane sugar to be used for the production of polyhydric alcohols (not to be used as a substitute for sugar in human food consumption) or to be refined and re-exported in refined form or in sugar-containing products, or to be substituted for domestically produced raw cane sugar that has been or will be exported	"U.S. Sugar Re-Export Program"	1701.11.2000	1701.13.2000 - non-centrifugal sugar 2/ 1701.14.2000 - centrifugal sugar
Other raw cane sugar 1/	"High-tier tariff" sugar or under special preference such as a trade agreement	1701.11.5000	1701.13.5000 - non-centrifugal sugar 2/ 1701.14.5000 - centrifugal sugar

1/ Raw sugar means sugar whose content of sucrose by weight, in the dry state, corresponds to a polarimeter reading of less than 99.5 degrees.

2/ Non-centrifugal sugar must have a polarity of 69 degrees or more, but less than 93 degrees.

Source: USITC.

Table 11--U.S. sugar: supply and use, by fiscal year

Items	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
1,000 short tons, raw value												
Beginning stocks 1/	2,216	2,180	1,528	1,670	1,897	1,332	1,698	1,799	1,664	1,534	1,498	1,472
Total production 2/	8,769	7,900	8,426	8,649	7,876	7,399	8,445	8,152	7,531	7,963	7,831	7,870
Beet sugar	4,680	3,915	4,462	4,692	4,611	4,444	5,008	4,721	4,214	4,575	4,659	4,525
Cane sugar	4,089	3,985	3,964	3,957	3,265	2,955	3,438	3,431	3,317	3,387	3,172	3,345
Florida	2,057	1,980	2,129	2,154	1,693	1,367	1,719	1,645	1,577	1,646	1,433	1,630
Louisiana	1,585	1,580	1,367	1,377	1,157	1,190	1,320	1,446	1,397	1,469	1,411	1,400
Texas	206	174	191	175	158	175	177	158	152	112	146	145
Hawaii	241	251	276	251	258	223	222	182	192	161	182	170
Puerto Rico	0	0	0	0	0	0	0	0	0	0	0	0
Total imports	1,590	1,535	1,730	1,750	2,100	3,443	2,080	2,620	3,082	3,320	3,698	2,893
Tariff-rate quota imports 3/	1,277	1,158	1,210	1,226	1,408	2,588	1,624	1,354	1,370	1,854	1,693	1,505
Other Program Imports	238	296	488	464	500	349	390	565	308	448	281	350
Non-program imports	76	81	32	60	192	506	66	701	1,404	1,017	1,724	1,038
Mexico 4/							60	694	1,402	807	1,705	1,033
Total Supply	12,575	11,615	11,684	12,070	11,873	12,174	12,223	12,571	12,277	12,817	13,027	12,235
Total exports 2/	141	137	142	288	259	203	422	203	136	211	248	200
Quota-exempt for reexport	141	137	142	288	259	203	422	203	136	211	248	200
Other exports	0	0	0	0	0	0	0	0	0	0	0	0
CCC disposal, for export	0	0	0	0	0	0	0	0	0	0	0	0
Miscellaneous	123	-24	161	23	94	-67	-132	0	0	-45	-30	0
CCC disposal, for domestic non-food use	10	0	0	0	0	0	0	0	0	0	0	0
Refining loss adjustment	0	0	0	0	0	0	0	0	0	0	0	0
Statistical adjustment	113	-24	161	23	94	-67	-132	0	0	-45	-30	0
Deliveries for domestic use	10,132	9,974	9,711	9,862	10,188	10,340	10,135	10,704	10,607	11,152	11,337	11,415
Transfer to sugar-cont. products for exports under reexport program	98	156	183	142	121	106	169	141	120	201	196	150
Transfer to polyhydric alcohol, feed	33	33	24	41	48	51	53	61	46	35	31	40
Deliveries for domestic food and beverage use 5/	10,000	9,785	9,504	9,678	10,019	10,184	9,913	10,501	10,441	10,917	11,109	11,225
Total Use	10,396	10,087	10,014	10,172	10,542	10,476	10,424	10,907	10,743	11,319	11,555	11,615
Ending stocks 2/	2,180	1,528	1,670	1,897	1,332	1,698	1,799	1,664	1,534	1,498	1,472	620
Privately owned	1,395	1,316										
CCC	784	212										
Stocks-to-use ratio	20.97	15.15	16.68	18.65	12.63	16.21	17.25	15.26	14.28	13.24	12.74	5.34

NOTE: Numbers may not add due to rounding.

1/ Stocks in hands of primary distributors and CCC. 2/ Historical data are from FSA (formerly ASCS), Sweetener Market Data (SMD), and NASS, Sugar Market Statistics prior to 1992.

3/ Actual arrivals under the tariff-rate quota (TRQ) with late entries, early entries, and (TRQ) overfills assigned to the fiscal year in which they actually arrived.

4/ Starting in 2007/08, total includes imports under Mexico's WTO TRQ allocation for raw and refined sugar.

5/ For FY 2008-09, combines SMD deliveries for domestic human use, SMD miscellaneous uses, and the difference between SMD imports and WASDE imports.

Table 12--U.S. sugar: supply and use, by fiscal year

Items	2000/01	2001/02	2002/03	2003/04	2004/05	2005/06	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12
1,000 metric tons, raw value												
Beginning stocks 1/	2,010	1,977	1,386	1,515	1,721	1,208	1,540	1,632	1,510	1,392	1,359	1,336
Total production 2/	7,955	7,167	7,644	7,846	7,145	6,712	7,662	7,396	6,832	7,224	7,104	7,140
Beet sugar	4,245	3,552	4,048	4,257	4,183	4,032	4,543	4,283	3,823	4,151	4,227	4,105
Cane sugar	3,710	3,615	3,596	3,590	2,962	2,681	3,119	3,113	3,010	3,073	2,877	3,035
Florida	1,866	1,796	1,932	1,954	1,536	1,241	1,559	1,492	1,431	1,493	1,300	1,479
Louisiana	1,438	1,433	1,240	1,249	1,049	1,079	1,198	1,312	1,267	1,332	1,280	1,270
Texas	187	158	173	159	143	159	161	143	138	101	132	132
Hawaii	219	227	251	228	234	202	201	165	174	146	165	154
Puerto Rico	0	0	0	0	0	0	0	0	0	0	0	0
Total imports	1,443	1,393	1,570	1,588	1,905	3,124	1,887	2,377	2,796	3,012	3,355	2,624
Tariff-rate quota imports 3/	1,158	1,051	1,098	1,113	1,277	2,348	1,473	1,228	1,243	1,682	1,536	1,365
Other Program Imports	216	269	443	421	454	317	354	513	279	407	255	318
Non-program imports	69	73	29	54	174	459	60	636	1,274	923	1,564	942
Mexico 4/	0	0	0	0	0	0	54	630	1,272	732	1,547	937
Total Supply	11,408	10,537	10,599	10,950	10,771	11,044	11,088	11,404	11,138	11,627	11,818	11,099
Total exports 2/	128	125	129	261	235	184	383	184	123	191	225	181
Quota-exempt for reexport	128	125	129	261	235	184	383	184	123	191	225	181
Other exports	0	0	0	0	0	0	0	0	0	0	0	0
CCC disposal, for export	0	0	0	0	0	0	0	0	0	0	0	0
Miscellaneous	112	-22	146	20	85	-61	-120	0	0	-41	-27	0
CCC disposal, for domestic non-food use	0	0	0	0	0	0	0	0	0	0	0	0
Refining loss adjustment	0	0	0	0	0	0	0	0	0	0	0	0
Statistical adjustment	112	-22	146	20	85	-61	-120	0	0	-41	-27	0
Deliveries for domestic use	9,191	9,048	8,810	8,947	9,243	9,381	9,194	9,710	9,623	10,117	10,285	10,356
Transfer to sugar-cont. products for exports under reexport program	89	141	166	129	110	96	153	128	109	183	178	136
Transfer to polyhydric alcohol, feed	30	30	22	38	44	46	48	56	42	31	28	36
Deliveries for domestic food and beverage use 5/	9,072	8,877	8,622	8,780	9,089	9,239	8,993	9,527	9,472	9,903	10,078	10,183
Total Use	9,431	9,151	9,084	9,228	9,563	9,504	9,457	9,895	9,746	10,268	10,482	10,537
Ending stocks 2/	1,977	1,386	1,515	1,721	1,208	1,540	1,632	1,510	1,392	1,359	1,336	562
Privately owned	1,266	1,194	0	0	0	0	0	0	0	0	0	0
CCC	711	192	0	0	0	0	0	0	0	0	0	0
Stocks-to-use ratio	20.97	15.15	16.68	18.65	12.63	16.21	17.25	15.26	14.28	13.24	12.74	5.34

NOTE: Numbers may not add due to rounding.

1/ Stocks in hands of primary distributors and CCC. 2/ Historical data are from FSA (formerly ASCS), Sweetener Market Data (SMD), and NASS, Sugar Market Statistics prior to 1992.

3/ Actual arrivals under the tariff-rate quota (TRQ) with late entries, early entries, and (TRQ) overfills assigned to the fiscal year in which they actually arrived.

4/ Starting in 2007/08, total includes imports under Mexico's WTO TRQ allocation for raw and refined sugar.

5/ For FY 2008-09, combines SMD deliveries for domestic human use, SMD miscellaneous uses, and the difference between SMD imports and WASDE imports.



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