United States Department of Agriculture

Office of the Chief Economist

World Agricultural Outlook Board

Baseline Report OCE-2005-1

February 2005

USDA Agricultural Baseline Projections to 2014

Interagency Agricultural Projections Committee

World Agricultural Outlook Board, Chair

Economic Research Service

Farm Service Agency

Foreign Agricultural Service

Agricultural Marketing Service

Office of the Chief Economist

Office of Budget and Program Analysis

Risk Management Agency

Natural Resources Conservation Service

Cooperative State Research, Education, and Extension

Service

Order Additional Copies of this Report

Online: Visit www.ntis.gov.

By Phone: Dial 1-800-999-6779. Toll free in the United States and Canada.

Other areas, call 1-703-605-6220.

Ask for USDA Agricultural Baseline Projections to 2014 (OCE-2005-1).

USDA Agricultural Baseline Projections to 2014. Office of the Chief Economist, World Agricultural Outlook Board, U.S. Department of Agriculture. Prepared by the Interagency Agricultural Projections Committee. Baseline Report OCE-2005-1, 116 pp.

Abstract

This report provides longrun baseline projections for the agricultural sector through 2014. Projections cover agricultural commodities, agricultural trade, and aggregate indicators of the sector, such as farm income and food prices. The projections are based on specific assumptions regarding macroeconomic conditions, policy, weather, and international developments. The baseline assumes that there are no shocks due to abnormal weather or other factors affecting global supply and demand. The 2002 Farm Act is assumed to remain in effect throughout the baseline. The baseline projections presented are one representative scenario for the agricultural sector for the next decade. As such, the baseline provides a point of departure for discussion of alternative farm sector outcomes that could result under different assumptions. The projections in this report were prepared in October through December 2004, reflecting a composite of model results and judgment-based analysis.

Steady domestic and international economic growth and gains in population strengthen demand for food and agricultural products in the baseline, providing a favorable demand setting for the U.S. agricultural sector. The United States will remain competitive in global agricultural markets although trade competition will continue to be strong. Gains in global consumption, world trade, U.S. agricultural exports, and domestic demand for agricultural products result in rising farm commodity prices and cash receipts, which help to improve the financial condition of the U.S. agricultural sector. The U.S. agricultural trade balance is projected to return to a moderate surplus after 2005, but will remain smaller than in the past two decades.

Keywords: Projections, baseline, crops, livestock, trade, farm income, food prices.

The United States Department of Agriculture (USDA) prohibits discrimination in all its programs and activities on the basis of race, color, national origin, sex, religion, age, disability, political beliefs, sexual orientation, and marital or family status. (Not all prohibited bases apply to all programs.) Persons with disabilities who require alternative means for communication of program information (Braille, large print, audiotape, etc.) should contact the USDA's TARGET Center at (202) 720-2600 (voice and TDD).

To file a complaint of discrimination, write USDA, Director, Office of Civil Rights, Room 326-W, Whitten Building, 14th and Independence Ave. SW, Washington, DC 20250-9410, or call (202) 720-5964 (voice or TDD). USDA is an equal opportunity provider and employer.

Contents

	Page
A Note to Users of USDA Baseline Projections	iii
Baseline Projections on the Internet	iv
Baseline Contacts	iv
Acknowledgments	iv
Introduction	1
Overview of Baseline Assumptions and Projections	2
Macroeconomic Assumptions	6
Crops	19
Livestock	48
U.S. Agricultural Sector Aggregate Indicators: Farm Income, Food Prices, and U.S. Trade Value	61
Agricultural Trade	72
List of Tables	108

Features in this Report	
	Page
Potential Risk to Macroeconomic Assumptions: High Prices for Oil and	
Other Industrial Commodities	14
Fertilizer Imports To Mitigate the Impact of Rising Natural Gas Prices	15
Asian Soybean Rust Could Permanently Alter the U.S. Agricultural Sector	24
Baseline Trade Assumptions for Cattle and Beef	49
U.S. Agricultural Trade Balance	68

A Note to Users of USDA Baseline Projections

USDA long-term agricultural baseline projections presented in this report are a Departmental consensus on a longrun scenario for the agricultural sector. These projections provide a starting point for discussion of alternative outcomes for the sector.

The scenario presented in this report is not a USDA forecast about the future. Instead, it is a conditional, longrun scenario about what would be expected to happen under a continuation of the 2002 Farm Act and specific assumptions about external conditions. The baseline includes short-term projections from the November 2004 *World Agricultural Supply and Demand Estimates* report. Trade projections in this report for 2005/06 incorporate long-term assumptions concerning weather, foreign trend yields, and foreign use and do not reflect short-term conditions that may affect trade that year.

Critical long-term assumptions are made for:

- U.S. and international macroeconomic conditions,
- U.S. and foreign agricultural and trade policies,
- Growth rates of agricultural productivity in the United States and abroad, and
- Weather.

Changes in assumptions for any of these items can significantly affect the baseline projections, and actual conditions that emerge will alter the outcomes.

The baseline projections analysis was conducted by interagency committees in USDA and reflects a composite of model results and judgment-based analysis. The Economic Research Service has the lead role in preparing the Departmental baseline report. The projections and the report were reviewed and cleared by the Interagency Agricultural Projections Committee, chaired by the World Agricultural Outlook Board. USDA participants in the baseline projections analysis and review include the World Agricultural Outlook Board, the Economic Research Service, the Farm Service Agency, the Foreign Agricultural Service, the Agricultural Marketing Service, the Office of the Chief Economist, the Office of Budget and Program Analysis, the Risk Management Agency, the Natural Resources Conservation Service, and the Cooperative State Research, Education, and Extension Service.

Baseline Projections on the Internet

The new USDA baseline projections are available electronically on the Internet at:

http://usda.mannlib.cornell.edu/data-sets/baseline/

Also, the Economic Research Service has a briefing room for baseline projections at:

http://www.ers.usda.gov/briefing/baseline/

Baseline Contacts

Questions regarding these projections may be directed to:

Paul Westcott, Economic Research Service, Room 5188, 1800 M Street, N.W., Washington, D.C. 20036-5831, phone: (202) 694-5335, e-mail: westcott@ers.usda.gov

Ronald Trostle, Economic Research Service, Room 5160, 1800 M Street, N.W., Washington, D.C. 20036-5831, phone: (202) 694-5280, e-mail: rtrostle@ers.usda.gov

C. Edwin Young, Economic Research Service, Room 5191, 1800 M Street, N.W., Washington, D.C. 20036-5831, phone: (202) 694-5336, e-mail: ceyoung@ers.usda.gov

David Stallings, World Agricultural Outlook Board, MS 3812, 1400 Independence Ave., S.W., Washington, D.C. 20250-3812, phone: (202) 720-5715, e-mail: dstallings@oce.usda.gov

Acknowledgments

The report coordinators, on behalf of the Interagency Agricultural Projections Committee, thank the many analysts in different agencies of USDA for their contributions to the baseline projections analysis as well as to the preparation and review of this report.